

Public Law 114–222
114th Congress

An Act

Sept. 28, 2016
[S. 2040]

Justice Against
Sponsors of
Terrorism Act.
18 USC 1 note.

18 USC 2333
note.

To deter terrorism, provide justice for victims, and for other purposes.

*Be it enacted by the Senate and House of Representatives of
the United States of America in Congress assembled,*

SECTION 1. SHORT TITLE.

This Act may be cited as the “Justice Against Sponsors of
Terrorism Act”.

SEC. 2. FINDINGS AND PURPOSE.

(a) **FINDINGS.**—Congress finds the following:

(1) International terrorism is a serious and deadly problem
that threatens the vital interests of the United States.

(2) International terrorism affects the interstate and foreign
commerce of the United States by harming international trade
and market stability, and limiting international travel by
United States citizens as well as foreign visitors to the United
States.

(3) Some foreign terrorist organizations, acting through
affiliated groups or individuals, raise significant funds outside
of the United States for conduct directed and targeted at the
United States.

(4) It is necessary to recognize the substantive causes of
action for aiding and abetting and conspiracy liability under
chapter 113B of title 18, United States Code.

(5) The decision of the United States Court of Appeals
for the District of Columbia in *Halberstam v. Welch*, 705 F.2d
472 (D.C. Cir. 1983), which has been widely recognized as
the leading case regarding Federal civil aiding and abetting
and conspiracy liability, including by the Supreme Court of
the United States, provides the proper legal framework for
how such liability should function in the context of chapter
113B of title 18, United States Code.

(6) Persons, entities, or countries that knowingly or reck-
lessly contribute material support or resources, directly or
indirectly, to persons or organizations that pose a significant
risk of committing acts of terrorism that threaten the security
of nationals of the United States or the national security,
foreign policy, or economy of the United States, necessarily
direct their conduct at the United States, and should reasonably
anticipate being brought to court in the United States to answer
for such activities.

(7) The United States has a vital interest in providing
persons and entities injured as a result of terrorist attacks
committed within the United States with full access to the

court system in order to pursue civil claims against persons, entities, or countries that have knowingly or recklessly provided material support or resources, directly or indirectly, to the persons or organizations responsible for their injuries.

(b) **PURPOSE.**—The purpose of this Act is to provide civil litigants with the broadest possible basis, consistent with the Constitution of the United States, to seek relief against persons, entities, and foreign countries, wherever acting and wherever they may be found, that have provided material support, directly or indirectly, to foreign organizations or persons that engage in terrorist activities against the United States.

SEC. 3. RESPONSIBILITY OF FOREIGN STATES FOR INTERNATIONAL TERRORISM AGAINST THE UNITED STATES.

(a) **IN GENERAL.**—Chapter 97 of title 28, United States Code, is amended by inserting after section 1605A the following:

“§ 1605B. Responsibility of foreign states for international terrorism against the United States

28 USC 1605B.

“(a) **DEFINITION.**—In this section, the term ‘international terrorism’—

“(1) has the meaning given the term in section 2331 of title 18, United States Code; and

“(2) does not include any act of war (as defined in that section).

“(b) **RESPONSIBILITY OF FOREIGN STATES.**—A foreign state shall not be immune from the jurisdiction of the courts of the United States in any case in which money damages are sought against a foreign state for physical injury to person or property or death occurring in the United States and caused by—

“(1) an act of international terrorism in the United States; and

“(2) a tortious act or acts of the foreign state, or of any official, employee, or agent of that foreign state while acting within the scope of his or her office, employment, or agency, regardless where the tortious act or acts of the foreign state occurred.

“(c) **CLAIMS BY NATIONALS OF THE UNITED STATES.**—Notwithstanding section 2337(2) of title 18, a national of the United States may bring a claim against a foreign state in accordance with section 2333 of that title if the foreign state would not be immune under subsection (b).

“(d) **RULE OF CONSTRUCTION.**—A foreign state shall not be subject to the jurisdiction of the courts of the United States under subsection (b) on the basis of an omission or a tortious act or acts that constitute mere negligence.”.

(b) **TECHNICAL AND CONFORMING AMENDMENTS.**—

(1) The table of sections for chapter 97 of title 28, United States Code, is amended by inserting after the item relating to section 1605A the following:

28 USC
1602 prec.

“1605B. Responsibility of foreign states for international terrorism against the United States.”.

(2) Subsection 1605(g)(1)(A) of title 28, United States Code, is amended by inserting “or section 1605B” after “but for section 1605A”.

SEC. 4. AIDING AND ABETTING LIABILITY FOR CIVIL ACTIONS REGARDING TERRORIST ACTS.

(a) **IN GENERAL.**—Section 2333 of title 18, United States Code, is amended by adding at the end the following:

“(d) **LIABILITY.**—

“(1) **DEFINITION.**—In this subsection, the term ‘person’ has the meaning given the term in section 1 of title 1.

“(2) **LIABILITY.**—In an action under subsection (a) for an injury arising from an act of international terrorism committed, planned, or authorized by an organization that had been designated as a foreign terrorist organization under section 219 of the Immigration and Nationality Act (8 U.S.C. 1189), as of the date on which such act of international terrorism was committed, planned, or authorized, liability may be asserted as to any person who aids and abets, by knowingly providing substantial assistance, or who conspires with the person who committed such an act of international terrorism.”.

18 USC 2333
note.

(b) **EFFECT ON FOREIGN SOVEREIGN IMMUNITIES ACT.**—Nothing in the amendment made by this section affects immunity of a foreign state, as that term is defined in section 1603 of title 28, United States Code, from jurisdiction under other law.

SEC. 5. STAY OF ACTIONS PENDING STATE NEGOTIATIONS.

Claims.
Courts.
18 USC 1605B
note.

(a) **EXCLUSIVE JURISDICTION.**—The courts of the United States shall have exclusive jurisdiction in any action in which a foreign state is subject to the jurisdiction of a court of the United States under section 1605B of title 28, United States Code, as added by section 3(a) of this Act.

(b) **INTERVENTION.**—The Attorney General may intervene in any action in which a foreign state is subject to the jurisdiction of a court of the United States under section 1605B of title 28, United States Code, as added by section 3(a) of this Act, for the purpose of seeking a stay of the civil action, in whole or in part.

(c) **STAY.**—

Certification.

(1) **IN GENERAL.**—A court of the United States may stay a proceeding against a foreign state if the Secretary of State certifies that the United States is engaged in good faith discussions with the foreign state defendant concerning the resolution of the claims against the foreign state, or any other parties as to whom a stay of claims is sought.

(2) **DURATION.**—

(A) **IN GENERAL.**—A stay under this section may be granted for not more than 180 days.

(B) **EXTENSION.**—

(i) **IN GENERAL.**—The Attorney General may petition the court for an extension of the stay for additional 180-day periods.

(ii) **RECERTIFICATION.**—A court shall grant an extension under clause (i) if the Secretary of State recertifies that the United States remains engaged in good faith discussions with the foreign state defendant concerning the resolution of the claims against the foreign state, or any other parties as to whom a stay of claims is sought.

SEC. 6. SEVERABILITY.18 USC 2333
note.

If any provision of this Act or any amendment made by this Act, or the application of a provision or amendment to any person or circumstance, is held to be invalid, the remainder of this Act and the amendments made by this Act, and the application of the provisions and amendments to any other person not similarly situated or to other circumstances, shall not be affected by the holding.

SEC. 7. EFFECTIVE DATE.Applicability.
18 USC 2333
note.

The amendments made by this Act shall apply to any civil action—

- (1) pending on, or commenced on or after, the date of enactment of this Act; and
- (2) arising out of an injury to a person, property, or business on or after September 11, 2001.

Mac Thornberry

Speaker of the House of Representatives pro tempore.

John Cornyn

Acting President of the Senate pro tempore.

IN THE SENATE OF THE UNITED STATES,

September 28, 2016.

The Senate having proceeded to reconsider the bill (S. 2040) entitled “An Act to deter terrorism, provide justice for victims, and for other purposes.”, returned by the President of the United States with his objections, to the Senate, in which it originated, it was

Resolved, That the said bill pass, two-thirds of the Senators present having voted in the affirmative.

Julie E. Adams

Secretary.

I certify that this Act originated in Senate.

Julie E. Adams

Secretary.

IN THE HOUSE OF REPRESENTATIVES, U.S.

September 28, 2016.

The House of Representatives having proceeded to reconsider the bill (S. 2040) entitled “An Act to deter terrorism, provide justice for victims, and for other purposes,” returned by the President of the United States with his objections, to the Senate, in which it originated, and passed by the Senate on reconsideration of the same, it was

Resolved, That the said bill do pass, two-thirds of the House of Representatives agreeing to pass the same.

Karen L. Haas

Clerk.

LEGISLATIVE HISTORY—S. 2040:

CONGRESSIONAL RECORD, Vol. 162 (2016):

May 17, considered and passed Senate.

Sept. 9, considered and passed House.

DAILY COMPILATION OF PRESIDENTIAL DOCUMENTS (2016):

Sept. 23, Presidential veto message.

CONGRESSIONAL RECORD, Vol. 162 (2016):

Sept. 28, Senate and House overrode veto.